

# Hamden Police Department General Orders

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**Effective Date:** May 15, 2023

**Section:** Detective

**Rescinds:** April 10, 2019

**Title:** Sexual Assault

**Approved By:** Police Commission

**Approval Date:** May 11, 2023

## PURPOSE

The purpose of this directive is to set forth the policies and procedures of the Hamden Police Department regarding guidelines when responding to and conducting sexual assault investigations.

## POLICY

It shall be the policy of the Hamden Police Department that the highest priority when responding to and investigating sexual assault is the physical, emotional and psychological welfare of the victim.

Sexual assaults can deeply traumatize a victim physically, emotionally and psychologically. A victim's distress may create an unwillingness or psychological inability to assist in the investigation. Officers and investigators play a significant role with regards to the victim in both the ability to cope with the emotional and psychological after effects of the crime and the victim's willingness to cooperate in the investigation. Therefore, it is especially important that these cases be handled from a nonjudgmental perspective so as not to communicate in any way to a victim that the victim is to blame for the crime.

## Procedures

### A. Call-Taker Response

1. Due to the trauma of a sexual assault, a victim reaching out for assistance may be in crisis. The victim's behaviors may be symptomatic of this condition and can range from hysteria, crying and rage to laughter, calmness, and unresponsiveness. There is no one typical reaction, so it is important to refrain from judging or disregarding any victim.

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2. When a caller reports a sexual assault, Dispatch shall follow standard emergency response to include the following:
  - a. Evaluate and properly prioritize the call, including asking if a weapon was used.
  - b. Secure medical assistance.
  - c. Inquire about a suspect's current location. CAD premise should be entered as 2900 Dixwell Ave for compliance with CGS 54-86e.
  - d. Obtain detailed information to identify the suspect.
  - e. In cases where the victim indicates she knows the suspect ask about any history of violence, against the victim or others.
  - f. Shift Supervisor should notify the person in charge of the Detective Division for consultation if the incident is current and may need an immediate response.
  
3. To ensure critical evidence is not lost, communications personnel shall do the following:
  - a. Ask whether the victim has bathed, douched, urinated, or made other physical changes and advise against doing so.
  - b. Ask the victim to use a clean jar to collect the urine should the victim have a need to urinate.
  - c. Let the victim know that other evidence may still be identified and recovered and that the crime should still be reported even if the victim has bathed or made other physical changes.

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- d. Preserve the communications recordings for the investigation if not automatically preserved.
- e. Explain to the caller that these questions will not delay an officer's response to the caller's location.
- f. Instruct the caller not to disturb the premises.

### **B. Initial Officer Response.**

#### **1. As part of the emergency response, officers shall do the following:**

- a. Contact the victim as soon as possible to address safety concerns and summon emergency medical assistance.
- b. Instruct the victim to refrain from washing or changing clothes prior to medical treatment.
- c. Briefly encapsulate with the victim the events that occurred and where these events occurred.
- d. Evaluate the scene for people, vehicles, or objects involved as well as possible threats.
- e. Relay obtained vital information to responding officers and supervisors, including any possible language barriers.
- f. Secure the crime scene to ensure that evidence is not lost, changed, or contaminated.
- g. Request assistance from detectives and the State's Attorney where applicable.
- h. Begin a search for the suspect where applicable.
- i. Notify the shift supervisor of the circumstances

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2. Assisting the Victim, as part of the emergency response, officers shall do the following:
- a. Show understanding, patience, and respect for the victim's dignity and attempt to instruct medical personnel to take photographs of the genitalia when needed.
  - b. Draw a diagram of the crime scene.
  - c. When an investigating officer suspects that a sexual assault may have been facilitated with drugs or alcohol, he or she should determine the time of the incident as soon as possible in order to make decisions regarding the collection of urine and blood samples.
  - d. Officers shall introduce the need for a medical examination to the victim explaining the importance of investigative and apprehension efforts as well as for the victim's wellbeing. Officers shall not coerce victims to go to the hospital or to provide samples for drug screening.
  - e. DNA evidence plays a crucial role in the sexual assault investigation. In addition to the victim's and suspect's bodies and clothing, there are many other potential sources of DNA such as condoms, sheets, blankets, pillows, and bottles that may contain biological evidence such as blood, semen, vaginal fluids, sweat, tissue, saliva, hair, and urine. To properly collect DNA evidence, officers shall do the following:
    - 1) Use sterile gloves. Change the gloves as applicable.
    - 2) Use sterile swabs, papers, solutions, and tools.
    - 3) Package evidence in individual envelopes or as appropriate for the type of evidence.
    - 4) Avoid touching the area where potential DNA evidence may exist.

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- 5) Avoid talking, sneezing, and coughing over evidence, consider wearing facial covering such as a mask.
  - 6) Air-dry evidence before packaging.
  - 7) Put evidence into new paper bags or envelopes, do not use plastic.
- f. The sexual assault evidence kit shall be accepted from the medical staff after it has been properly sealed and labeled.
1. The kit will contain whole blood that requires that the kit be placed and logged into an evidence refrigerator as soon as possible. The kit may also contain a urine sample for toxicology testing. If it does, the urine sample shall also be refrigerated.
  2. Investigating officers or supervisors shall have access to the temporary evidence room refrigerator after regular business hours, on weekends, and on holidays.
  3. The kit shall not be allowed to freeze or be exposed to heat such as being near a car's interior heater.
  4. Identify and Locate Witnesses and Suspects.
    - a. Based on the victim's emotional and physical state, questions of the victim concerning the assault and description and location of the suspect shall be limited.
    - b. Responding officers must identify and interview any potential witnesses, bearing in mind that there may be multiple crime scenes.
    - c. It is especially important that the first person the victim told about the sexual assault be identified and interviewed.

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### 5. Documentation.

- a. Any officer who interviews a witness or a suspect, identifies evidence or processes a crime scene shall write his or her own report detailing the actions he or she took.

### C. Role of the Supervisor.

1. Supervisors shall demonstrate a detailed understanding of victim issues and proper response by subordinates.

Supervisors will do the following:

- a. Respond to assist officers investigating sexual assaults that are classified as a felony.
- b. Exhibit sensitivity to victims and ensure that they are dealt with properly by clarifying their expectations of investigating officers.
- c. Assist in locating resources to effectively investigate sexual assaults.
- d. Encourage problem-solving partnerships to enhance cooperation between the department and community organizations such as rape crisis centers and forensic examination programs using a victim-centered approach.
- e. Include victim services information regularly at roll call.
- f. Create opportunities for ongoing training to improve the skills needed to properly investigate sexual assault.
- j. Incorporate victim services issues into the evaluations of officers and detectives.
- k. Recognize personnel for rendering effective victim services.

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### INVESTIGATIONS

- A. An officer trained in investigating sexual assaults should lead the investigation and conduct all interviews with the victim.
1. Sexual assault investigations typically include both a preliminary and subsequent in-depth interview with the victim. The preliminary interview is intended to establish whether a crime has occurred. In the initial response, the officer shall first establish the elements of the crime(s) and identify any and all witnesses, suspect(s), evidence, and crime scene(s). The investigator must understand, and the report must indicate that the preliminary interview is not intended to be a comprehensive or final interview. Additional interviews will be needed as the investigation develops.
    - a. Involve a Victim Advocate.
      - 1) Every effort shall be made by the investigating officer to contact a victim advocate as soon as possible. If the victim declines assistance from an advocate, the investigator shall provide the victim with written referrals for community resources specifically designed to help victims of sexual assault.
    - b. Victim Interview Protocol.
      1. Based on the length of time between the assault and report of the crime and the individual's personal history, the victim may be in crisis and experiencing post- traumatic stress disorder or rape trauma syndrome and exhibiting a range of behaviors that will likely change over time.
      2. The victim's response to the trauma of a sexual assault shall not be used in any way to measure credibility. When drugs or alcohol are involved, the victim may have limited recollection or be unable to give a complete account of the crime. Not knowing the details of what happened may exacerbate the trauma experienced by the victim.

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3. Interviews shall be conducted promptly if the victim is coherent and consensual.
4. Proceeding with or conducting a thorough investigation shall not be contingent upon laboratory findings. Investigators shall do the following:
  - a. Remain patient and maintain an open mind while listening to the victim's account.
  - b. Remember that victims may struggle with gaps in memory.
  - c. Avoid leading questions while conducting the interview.
  - d. Use simple terminology appropriate to the victim's age, sophistication, and intelligence.
  - e. Avoid using jargon or police, medical, or legal terms.
5. Prior to initiating the interview, the investigator may do the following:
  - a. Interview any witness who might have seen or spoken with the victim before, during, or after the assault.
  - b. Accommodate the victim's request for a rape crisis advocate or support person
  - c. Express sympathy to the victim and an interest in the victim's wellbeing.
  - d. Inform the victim of the need and importance of full disclosure of any and all recent drug use.



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6. During the interview, the investigator shall do the following:
  - a. Obtain contact information for the victim, including temporary accommodations.
  - b. Explain the nature of the preliminary interview and the need for follow-up contacts. It's important for victims to regain control and self-esteem, attempt to provide assistance without telling them what to do.
  - c. Ask victims to explain what they remember and how they felt but try to make the process as comfortable as possible and allow victims to call someone for support. Revisit the possibility of a support person for victims who initially declined the offer.
  - d. Let victims explain in their own words what happened. Inconsistencies may be the result of trauma, not necessarily fabrication.
  - e. Explain that other professionals such as forensic examiners, detectives, evidence technicians, and prosecutors may have additional questions. Try to determine if the suspect took something, perpetrators often take an item as a memento.
  - f. At the conclusion of the initial interview, the investigator shall do the following:
    - 1) Give the victim the investigator's contact information.
    - 2) Encourage the victim to contact the investigator with any additional information or evidence.
    - 3) Remind the victim that visible evidence of injury may appear later, and to contact the investigators for additional photographs or other documentation.
    - 4) Ensure that requests for victim protection orders are made where indicated.
    - 5) Provide written referrals for victim service organizations.
    - 6) Provide transportation when reasonably possible.
    - 7) Inform the victim about next steps in the investigation.

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### B. Protecting Victim Rights.

1. Throughout the investigation of the case, officers shall protect the confidentiality of the victim's information to the maximum extent possible by law and policy. **Sec. 54-86e. Confidentiality of identifying information pertaining to victims of certain crimes. Availability of information to accused. Protective order information to be entered in registry.** The name and address of the victim of a sexual assault under section 53a-70b of the general statutes, revision of 1958, revised to January 1, 2019, or section 53a-70, 53a-70a, 53a-70c, 53a-71, 53a-72a, 53a-72b or 53a-73a, voyeurism under section 53a-189a, or injury or risk of injury, or impairing of morals under section 53-21, or of an attempt thereof, or family violence, as defined in section 46b-38a and such other identifying information pertaining to such victim as determined by the court, shall be confidential and shall be disclosed only upon order of the Superior Court, except that (1) such information shall be available to the accused in the same manner and time as such information is available to persons accused of other criminal offenses, and (2) if a protective order is issued in a prosecution under any of said sections, the name and address of the victim, in addition to the information contained in and concerning the issuance of such order, shall be entered in the registry of protective orders pursuant to section 51-5c.
  
2. In addition, investigators should inform the victim of the following:
  - a. The rights of a crime victim.
  - c. How to contact police if harassed or intimidated by the suspect(s).
  - d. The information regarding the investigation that will be kept confidential.
  - e. The possibility of media coverage and information the media has access to regarding sexual assault crimes.

### C. Arrest and Prosecution Decisions.

1. In the immediate aftermath of a sexual assault, a victim shall not be expected or encouraged to make decisions regarding the investigation or charges related to the offense unless required by law. Officers shall not introduce any forms for a victim to sign to decline an investigation.

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### D. Delayed Reports.

1. Delayed victim reporting is common in sexual assault cases due to the trauma and fear experienced by victims and should not deter a thorough investigation.

### E. Forensic Examinations for Victims of Sexual Assault.

1. Victim-centered care is paramount to the success of the forensic examination of victims of sexual assault. A timely, professional forensic examination increases the likelihood that injuries will be documented, and evidence collected to aid in the investigation and prosecution of sex offenders. Evidence may normally be collected up to 92 hours after the assault, but evidence can be gathered and injuries documented beyond that time, especially if the victim is injured, bleeding, or experiencing pain.

#### a. Investigating officer actions.

- 1) Ask the victim whether there is anyone who should be called or notified and facilitate this contact.
- 2) Address any special needs of the victim, such as communication or mobility and notify the victim advocate of the special need.
- 3) Explain the purpose of the forensic examination and its importance to the investigation and provide the victim with information on the procedure.
- 4) Inquire whether the victim will consent to a forensic examination provided articulable probable cause exists.
- 5) Inform the victim of the right to decline any or all parts of the examination.
- 6) Explain to the victim the potential consequences if any part of the examination is refused.

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- 7) Notify a victim advocate to offer the victim support when a forensic examination is to be conducted.
- 8) Transport the victim to the designated medical facility if a forensic examination is warranted, articulable probable cause exists and the victim consents.
- 9) Advise the victim that the forensic examiner will collect any clothing that was worn during or immediately after the sexual assault.
- 10) Assist in arranging for clothing the victim may need after the examination.
- 11) Seek permission from the victim to collect a urine sample for drug screening provided articulable probable cause exists.
- 12) Obtain a signed release from the victim for access to medical records.
- 13) Suggest the victim who is unwilling to undergo a forensic exam to obtain medical attention including testing for pregnancy and sexually transmitted diseases.

### **F. Coordination with Forensic Examiner.**

1. The investigator shall coordinate with other professionals such as forensic examiners and criminalists to determine whether a forensic examination is indicated.
  - a. When a forensic examination is indicated, the investigating officer shall brief the examining nurse or physician about the details of the sexual assault, as they are known at that time.
  - b. Officers should not normally be present in the examining room, as the forensic examiner will testify about collection of evidence and the chain of custody.

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- c. The nurse or physician shall brief the investigating officer at the conclusion of the examination.
  - d. The police report shall contain a copy of the forensic exam, if available, and a summary of the findings that note significant information or injury. The articulable probable cause for justification of a consent search will also be documented in the report. After the examination, all the evidence shall be transferred to the department for storage.
2. Presence of a Victim Advocate.
- a. When it is determined that a forensic examination will be conducted, a victim advocate or a support person of the victim's choosing shall be allowed to be present in the room and during the interview, unless it would be harmful to the investigation. The investigator shall take responsibility for excluding a support person, when appropriate, and providing an explanation to the victim and the support person.
3. Drug-Facilitated Sexual Assault Considerations.
- a. If a drug-facilitated sexual assault is suspected, it is critical to obtain a urine sample from the victim as soon as possible. If possible, also obtain a blood sample.
  - b. Protocols for responding to illegal substance abuse by victims (including underage drinking) shall be followed and never used to discredit or discourage the victim from reporting the assault. The department priority is to conduct a thorough investigation of a sexual assault rather than prosecute victims for misdemeanor violations.
  - c. Because of the delay in reporting most sexual assaults, laboratories capable of testing urine and blood samples at very low levels for those drugs commonly used to facilitate sexual assault are essential.

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### G. Investigative Strategy.

- a. In preparing for the interview, the investigator shall develop an investigative strategy based on the nature of the assault and the possible defenses available to the suspect (such as denial, mistaken identity, or consent). This strategy shall guide the questions and other evidence collection efforts. Critical evidence collection efforts include evaluating whether a pretext phone call is appropriate and re-photographing injuries to document changes in visible injuries.

### H. Follow-Up Victim Interview.

1. Prior to a follow-up interview, the investigating officer should consult with agency personnel who responded to the scene, retrieve communications tapes and printouts, and review all reports.
2. The investigator should coordinate with relevant agencies, assistance organizations, service providers, or sexual assault response professionals to address the needs of the victim and to discuss the best means for keeping the victim informed.

### I. Follow-Up Interview Protocol.

1. An in-depth follow-up interview shall be conducted after the victim has been medically examined and treated, and personal needs have been met.
2. If the victim is still under the influence of drugs or alcohol, has been injured, or as a result of the assault has not slept, and barring exigent circumstances requiring an arrest or identification, the interview shall be delayed.
3. Arrange for equipment to audio record and/or video record the interview so the officer can focus on listening.
4. The interview shall be conducted in a location that is convenient, accessible, and comfortable for the victim. The investigator shall provide or arrange for transportation for the victim when needed.

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5. At the start of the follow-up interview, the officer shall do the following:
  - a. Discuss the purpose and scope of the interview.
  - b. Review contact information for both the victim and investigator that may need to be updated.
  - c. Explain the victim's rights, including confidentiality.
  - d. Explain the need to audio record and/or video record the interview and request the victim's consent.
  - e. Address arrest decisions including an explanation of the status of the case.
  
6. While conducting the follow-up interview, the officer shall do the following:
  - a. First allow the victim to describe what occurred without interruption.
  - b. Relay what he or she heard for accuracy, identify new information or developments, and ask questions.
  - c. Clarify any inconsistencies with earlier accounts of the sexual assault in a nonthreatening manner.
  - d. Document the victim's actions in response to the attack, the victim's state of mind during the attack, specific statements made by the perpetrator, and the nature of any relationship with the suspect and explain the importance of these questions from a prosecutorial standpoint.
  - e. Inquire about any circumstances that may indicate the use of a drug to facilitate the sexual assault (such as whether the victim experienced any loss of memory, disorientation, severe illness, or hallucinations).

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- f. Assist the victim in developing a safety plan, in the event safety concerns exist and encourage the victim to call police if the suspect violates any existing criminal or court orders or if the suspect contacts the victim in any way.

### J. Contacting and Interviewing the Suspect.

1. The investigating officer(s) shall follow department procedures and the law on identifying suspects, conducting suspect interviews, Miranda warnings and collecting evidence.
2. If the investigating officer asks the victim to participate in a pretext phone call to the suspect, it should be taken into consideration the victim's emotional and physical state. A victim advocate should be present whenever possible to offer support.

### K. Sexual Assault Forensic Examination for the Suspect(s).

1. Immediately after the preliminary suspect interview, the investigating officer shall determine whether a forensic sexual assault examination should be obtained for the suspect.
2. Absent an informed waiver of consent and articulable probable cause, a search warrant will be needed to collect any evidence from the body of the suspect or even to collect clothing. If the suspect consents to such evidence collection procedures, documentation of voluntary consent in writing along with the articulable probable cause for justification of a search shall be provided in the police report.
3. The investigator shall clearly document the suspect's freedom to decline any part of the examination and to leave at any time.
4. Some officers and supervisors will be trained to collect cells from inside a suspect's cheek for DNA profiling. Swabs or other buccal DNA collectors shall be readily available to officers in the field.



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### 5. Evidence Collection

- a. The forensic examiner shall document the suspect's medical history documents and all injuries that are observed and collect biological and trace evidence from the suspect's body.
- b. If in custody, the suspect shall be given Miranda Warnings before being asked medical history questions by the forensic examiner or officer.
- c. If the suspect invokes his right to remain silent, the examiner shall not ask the medical history portion of the examination and continue documenting any visible injury and collecting the appropriate specimens.
- d. Both the examiner and attending officer shall be prepared to document any spontaneous statements made by the suspect regardless of whether or not the suspect is in custody and whether or not the suspect was provided with a Miranda warning.

L. Once a thorough follow-up investigation has been completed, the investigating officer shall do the following:

1. Evaluate impounded evidence and determine which items might have probative value based on the statements and other information.
2. Submit a lab service request such as DNA, biology, trace, or toxicology based on the assessment of the evidence.
3. Present the complete case file including forensic results as soon as available to the State's Attorney's office for review and work with that office to develop the case.
4. Continue to apprise the victim of future investigative activities that will or may require involvement.

M. This Department shall respect a victim's inability or decision not to be involved in criminal justice proceedings and shall always be willing to offer continued assistance and referrals.

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### **N. Reporting Requirements**

1. The final review and case summary completed by the assigned investigators should include:
  - a. Disposition of the victim;
  - b. Evidence identified and collected;
  - c. Statements (oral and written);
  - d. Disposition of the suspect;
  - e. Victim/Witness referrals provided;
  - f. Coordination and consultation with other involved agencies;
  - g. Need for confidentiality of case information and Victim identification per Connecticut General Statutes §54-86d and §54-86f.
  - h. Report of the case progress to appropriate parties to the offense.